



MEMORANDUM

March 17, 2011

To: Senator Tom Coburn

From: [Redacted]

Subject: Earmarked accounts reduced (and not reduced) in three-week CR (H.J. Res. 48)

You requested an update of our March 9, 2011, memo on reductions in earmarked accounts in the short-term continuing resolution (CR), P.L. 112-4 (H.J. Res 44). This update incorporates the similar reductions to earmarked accounts that are in the three-week CR, H.J. Res. 48, that will expire on April 8, 2011.

In summary, H.J. Res. 48 makes \$2.6 billion of reductions to 51 earmarked accounts across 4 appropriations bills. The preceding CR (P.L. 112-4) made \$2.8 billion of reductions to 49 different earmarked accounts in 5 different appropriations bills. Thus, together, these two CRs have cut \$5.3 billion from 100 of 192 earmarked accounts across 9 of the 11 appropriations bills with earmarks. For some accounts, the reduction equal the total amount of earmarks in each account. For others, the reduction equals or approximates the subset of Member-only earmarks (excluding what are disclosed as Administration earmarks). In yet other cases, the reduction exceeds the amount of earmarks. Only the Defense and Military Construction-Veterans Affairs appropriations bills remain untouched by the reductions in earmarked accounts.

Three-week CR expiring April 8, 2011

The primary premise behind most continuing resolutions is that prior year funding and instructions continue into the current year, unless otherwise changed. H.J. Res. 48 continues FY2010 funding levels for most appropriations through April 8, 2011, except that it cuts \$6 billion from FY2010 levels from a select list of accounts.¹ These cuts are in addition to \$4 billion of cuts similarly made to different accounts in a previous short-term CR that expires March 18, P.L. 112-4 (H.J. Res. 44). Together, these two short-term CRs cut \$10 billion, on an annualized basis, from the FY2010 appropriated level.

Of the \$6 billion in reductions in H.J. Res. 48, about \$3.5 billion are cuts from terminating or reducing 25 programs (outside the scope of this memo on congressional earmarks). The remaining \$2.6 billion of reductions are from 51 accounts that received funding for congressionally directed spending items (hereafter referred to as earmarks) in FY2010. The 51 earmarked accounts with reductions are out of a pool of 192 earmarked accounts totaling \$32 billion in FY2010.

¹ House Appropriations Committee press release, "Appropriations Committee Introduces Three Week Continuing Resolution – Bill will Prevent Government Shutdown, Cut \$6 Billion in Spending," March 11, 2011, at http://www.appropriations.house.gov/index.cfm?FuseAction=PressReleases.Detail&PressRelease_id=273.

Two-week CR expiring March 18, 2011

A previous short-term CR (P.L. 112-4) cut \$4 billion from a select list of general and earmarked accounts.² About \$1.2 billion of savings were from terminating or reducing eight programs (outside the scope of this memo on earmarks). The remaining \$2.8 billion of reductions were from 49 accounts that received funding for earmarks in FY2010.

Treatment of earmarks

In addition to reducing the amount of funding available for FY2011 for some accounts, the CRs also state that all of the earmark disclosure lists³ from the FY2010 appropriations “shall have no legal effect” for FY2011. Although the disclosure lists were printed in the explanatory statements and thus alone would not have the force of law, the FY2010 appropriations acts incorporated the earmarks into the law by specific reference.⁴ Thus, earmarks in FY2010 were statutory earmarks. The “no legal effect” language in the CRs makes all of the earmarks nonbinding (nonstatutory) in FY2011; agencies are not legally required to continue to fund earmarks, regardless of the availability of funding.

Sec. 168 [of P.L. 111-242, as amended by P.L. 112-4]. Any language specifying an earmark in an appropriations Act for fiscal year 2010, or in a committee report or joint explanatory statement accompanying such an Act, shall have no legal effect with respect to funds appropriated by this Act. For purposes of this section, the term ‘earmark’ means a congressional earmark or congressionally directed spending item, as defined in clause 9(e) of rule XXI of the Rules of the House of Representatives and paragraph 5(a) of rule XLIV of the Standing Rules of the Senate.

However, for those accounts that have not been reduced by the CRs, the funding that was made available to accounts for earmarks in FY2010 would still be available to the agency for obligations in FY2011. Agencies would generally have discretion to allocate funding under regular program rules, and could decide to fund projects that received earmarks in FY2010—not necessarily because of earmark instructions, but for other criteria.

Methodology

We directly analyzed data in the earmark disclosure lists, without additions or deletions. We aggregated the individual earmarks listed in the various disclosure lists, and sorted and subtotaled them by appropriations bill, account, and whether the Administration was listed as a requester of the earmark.

² House Appropriations Committee press release, “Continuing Resolution Unveiled Today Will Continue Government Operations, Cut Spending,” Feb. 25, 2011, at http://www.appropriations.house.gov/index.cfm?FuseAction=PressReleases.Detail&PressRelease_id=266.

³ The FY2010 earmark disclosure lists for six appropriations bills are included in H.Rept. 111-366 accompanying P.L. 111-117 at http://frwebgate.access.gpo.gov/cgi-bin/getdoc.cgi?dbname=111_cong_reports&docid=f:hr366.111.pdf. The six appropriations bills are Commerce-Justice-Science, Financial Services, Labor-HHS-Education, Military Construction-VA, State-Foreign Operations, and Transportation-HUD. The earmark disclosure lists for the other six FY2010 bills are included in the explanatory statements for P.L. 111-80 (Agriculture), P.L. 111-118 (Defense), P.L. 111-85 (Energy-Water), P.L. 111-83 (Homeland Security), P.L. 111-88 (Interior-Environment), and P.L. 111-68 (Legislative Branch).

⁴ For example, an appropriations bill would state an amount for an agency, followed by, “of which \$X shall be for the purposes, and in the amounts, specified in the table titled ‘Congressionally Designated Projects’ in the statement of managers to accompany this Act.” This incorporation by reference began in FY2009 and was a congressional response to a George W. Bush Administration policy (Executive Order 13457) that agencies should not honor earmarks that were not in the text of the bill (see CRS Report RL34648, *Bush Administration Policy Regarding Congressionally Originated Earmarks: An Overview*).

We identify “accounts” consistently with how appropriators identified accounts in the disclosure lists. In some cases, what is listed as an account in the disclosure lists identifies what some people might call a “program” within a larger appropriations account. In other cases, an agency name might be used for the account.⁵

We matched and compared the accounts listed with reductions in the short-term CRs (P.L. 112-4, and H.J. Res. 48) with the disclosure list, both for total earmarks and Member-only earmarks. Finally, we analyzed the individual earmarks within the disclosure list to see how the totals we compiled from the original disclosure list compared to the amount of reductions claimed in the short-term CRs.

Results

Table 1 lists the 192 accounts that received funding in the FY2010 earmark disclosure lists. In total, 11,320 earmarks totaled \$32 billion, based on the disclosure lists. The reductions in the CRs from these accounts and amounts may be described as follows.

The most recent CR (H.J. Res. 48) makes \$2.6 billion of reductions to 51 earmarked accounts across 4 appropriations bills. The preceding CR (P.L. 112-4) made \$2.8 billion of reductions to 49 different earmarked accounts in 5 different appropriations bills. Thus, together, these two CRs have cut \$5.3 billion from 100 of 192 earmarked accounts across 9 of the 11 appropriations bills with earmarks.⁶

However, it appears that a subset of all earmarks is sometimes a primary subject of many reductions in the short-term CRs—the subset of earmarks requested solely by Members of Congress, and not listed as having been requested by the Administration.⁷ Not all Administration earmarks are spared, however, depending on the account (as noted in the “comments” column, and by comparing the amount of reduction to the total and Members-only account totals).

- For some bills, there are relatively few Administration earmarks and the reductions usually equal the total amount of earmarks in each account (e.g., Agriculture, and Commerce-Justice-Science).
- For other bills, Administration earmarks are common (e.g., Financial Services, Homeland Security, Interior-Environment, and Energy-Water). For example,
 - For some accounts, we found that the reduction exactly matches the amount of Member-only earmarks (e.g. several accounts in Homeland Security and Interior-Environment).
 - For a few accounts (e.g., Corps of Engineers construction earmarks in Energy-Water), the reduction is much closer to the Member-only amount than the total amount, but is not exactly equal.
 - For Financial Services, reductions affect the sizeable amount of Administration earmarks as well as Member-only earmarks.

⁵ For example, the disclosure list for the Financial Services and General Government appropriations bill identifies the agencies that received the earmarks, but not the accounts. In such cases, this memo follows the disclosure list and identifies the agency as the account.

⁶ The State-Foreign Operations appropriations bill does not have any disclosed earmarks.

⁷ Congressional rules on earmark disclosure do not address the definition or disclosure of President-requested funding for certain projects or locations, which have been identified by appropriations committees as presidential or Administration earmarks.

- In a few cases, the reduction appears to be more than the amount of earmarks. For example,
 - For Flood Prevention Operations in Agriculture, the account's total appropriation was terminated;
 - For NIST-STRS in Commerce (National Institute of Standards and Technology, Scientific and Technical Research and Services), the reduction is double the amount of earmarks.

Some earmarked accounts have not been affected by the reductions in the CRs. These may be summarized as follows.

- Only two appropriations bills with earmarks remain untouched by the reductions from earmarked accounts—Defense, and Military Construction-Veterans Affairs.
- Seven of the nine appropriations bills that are affected have reductions to all or nearly all of the earmarks, notwithstanding the issue of Administration earmarks described above (Agriculture, Commerce-Justice-Science, Financial Services, Homeland Security, Interior-Environment, Legislative Branch, and Labor-HHS-Education).
- Two other bills have had reductions in some accounts, but many other accounts in those bills have not experienced reductions (Energy-Water—generally small amounts of earmarks or Administration earmarks, and Transportation-HUD).

In the interest of time, we have not explained some acronyms in the disclosure lists in **Table 1**, but a key to some of the acronyms is available in the notes at the end of the table.

Other CRS research on earmark amounts

Other CRS research on the number and value of earmarks is summarized by appropriations bill, Member vs. Administration sponsorship, and fiscal year. For an analysis and historical perspective since earmark disclosure began in FY2008, please see CRS Report R40976, *Earmarks Disclosed by Congress: FY2008-FY2010 Regular Appropriations Bills*.

Please call if you have questions.

Table I. Earmarks Disclosed in FY2010 Appropriations, and Reductions in FY2011 Continuing Resolutions

For FY2011, P.L. 112-4 and H.J. Res. 48 eliminate \$5.3 billion that was available in FY2010 from 100 earmarked accounts, but no earmarks have legal effect.

Earmarks in FY2010 regular appropriations							Reductions in funding in FY2011 short-term CRs: P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)	
Bill	Department/Agency	Account ^a	Number	\$ million	Number	\$ million	Number	\$ million
							Subset of Member- only earmarks	
							All earmarks	
Agriculture	Nat. Inst. Food & Agr.	Spec. Research Grants	169	90.4	166	85.8	90	All earmarks disclosed in account.
Agriculture	Agr. Research Svc.	Buildings and facilities	21	70.9	21	70.9	71	All earmarks disclosed in account.
Agriculture	Agr. Research Svc.	Salaries and expenses	47	44.1	47	44.1	44	All earmarks disclosed in account.
Agriculture	Nat. Res. Cons. Svc.	Conservation Ops.	69	37.4	69	37.4	37	All earmarks disclosed in account.
Agriculture	Nat. Inst. Food & Agr.	Res. & Exten. Admin.	49	33.9	49	33.9	34	All earmarks disclosed in account.
Agriculture	An. & Plant Health Insp.	Salaries and expenses	44	24.4	44	24.4	24	All earmarks disclosed in account.
Agriculture	Nat. Res. Cons. Svc.	Flood Prevention Ops.	23	22.1	23	22.1	30	All earmarks disclosed plus rest of account.
Agriculture	General Provision	GP	10	14.9	10	14.9	15	All earmarks disclosed in account.
Agriculture	Nat. Inst. Food & Agr.	Extension	26	11.8	26	11.8	12	All earmarks disclosed in account.
Agriculture	Food & Drug Admin.	Salaries and expenses	4	5.5	4	5.5		
	Agriculture Total		462	355.4	459	350.8	357	In H.J. Res. 48
Commerce-Justice-Sci.	Dept. of Justice	Byrne Grants	438	185.3	438	185.3	185	All earmarks disclosed in account.
Commerce-Justice-Sci.	Dept. of Justice	COPS Tech	502	168.7	502	168.7	169	All earmarks disclosed in account.
Commerce-Justice-Sci.	Dept. of Commerce	NOAA-ORF	104	99.3	104	99.3	99	All earmarks disclosed in account.
Commerce-Justice-Sci.	Dept. of Justice	Juvenile Justice	319	91.1	319	91.1	91	All earmarks disclosed in account.
Commerce-Justice-Sci.	NASA	CAS	69	62.9	69	62.9	63	All earmarks disclosed in account.
Commerce-Justice-Sci.	Dept. of Commerce	NIST-Construction	4	47.0	4	47.0	47	All earmarks disclosed in account.
Commerce-Justice-Sci.	Dept. of Justice	COPS Meth	53	25.4	53	25.4	25	All earmarks disclosed in account.
Commerce-Justice-Sci.	Dept. of Commerce	NOAA-PAC	3	18.0	3	18.0	18	All earmarks disclosed in account.
Commerce-Justice-Sci.	Dept. of Commerce	NIST-STRS	7	10.5	7	10.5	20	All earmarks disclosed plus more in acct.

Earmarks in FY2010 regular appropriations

**Reductions in funding in FY2011 short-term CRs:
P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)**

Bill	Department/Agency	Account ^a	All earmarks		Subset of Member-only earmarks		Reductions in funding in FY2011 short-term CRs: P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)		Comments
			Number	\$ million	Number	\$ million	Number	\$ million	
Commerce-Justice-Sci.	Dept. of Commerce	ITA	8	5.2	8	5.2	5	5	All earmarks disclosed in account
Commerce-Justice-Sci.	Dept. of Commerce	MBDA	4	1.1	4	1.1	2	2	All earmarks disclosed, plus more in acct.
Commerce-Justice-Sci.	Dept. of Commerce	General Provisions	1	22.5	0	0.0			
Commerce-Justice-Sci.	Dept. of Justice	NDIC	1	44.0	0	0.0			
Commerce-Justice-Sci. Total			1,513	781.0	1,511	714.5	724	724	In H.J. Res. 48
Defense		RDTEA	672	1,515.0	672	1,515.0			
Defense		RDTE,N	274	657.0	274	657.0			
Defense		RDTE,DW	224	526.3	224	526.3			
Defense		RDTE,AF	182	469.8	182	469.8			
Defense		OPA	37	95.9	37	95.9			
Defense		DPA	20	85.5	20	85.5			
Defense		OM,ARNG	33	80.2	33	80.2			
Defense		GP	17	80.1	17	80.1			
Defense		OMA	37	76.7	37	76.7			
Defense		OP,N	25	64.6	25	64.6			
Defense		OM,DW	25	62.7	25	62.7			
Defense		DHP	15	58.9	15	58.9			
Defense		DRUGS	18	56.5	18	56.5			
Defense		P,DW	18	55.1	18	55.1			
Defense		OM,N	15	38.2	15	38.2			
Defense		OP,AF	12	36.2	12	36.2			
Defense		OM,AF	18	34.1	18	34.1			
Defense		PA,A	9	31.7	9	31.7			

Earmarks in FY2010 regular appropriations

Reductions in funding in FY2011 short-term CRs:
P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)

Bill	Department/Agency	Account ^a	All earmarks		Subset of Member-only earmarks		Reductions in funding in FY2011 short-term CRs: P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)		Comments
			Number	\$ million	Number	\$ million	Number	\$ million	
Defense		APA	12	30.7	12	30.7			
Defense		PA,AF	11	29.0	11	29.0			
Defense		WP,N	5	22.3	5	22.3			
Defense		P,MC	6	17.5	6	17.5			
Defense		WTCV,A	3	16.4	3	16.4			
Defense		AP,N	7	15.1	7	15.1			
Defense		OM,ANG	8	14.0	8	14.0			
Defense		OM,MC	7	13.5	7	13.5			
Defense		MILPERS, ARNG	3	4.7	3	4.7			
Defense		PAN,MC	1	3.6	1	3.6			
Defense		PA,AF	1	2.4	1	2.4			
Defense		OM,NR	1	1.2	1	1.2			
Defense		MILPERS, ANG	1	1.0	1	1.0			
Defense		ICMA	1	0.8	1	0.8			
Defense		OM,AR	1	0.8	1	0.8			
Defense Total			1,719	4,197.4	1,719	4,197.4			
Energy-Water	Corps of Engineers	Construction	285	1,837.7	190	365.1	341	Reduction is close to, but not all of, the Member-only earmarked amount	
Energy-Water	Dept. of Energy	Efficiency & Renewable	295	292.1	295	292.1	292	All earmarks disclosed in account	
Energy-Water	Dept. of Energy	Science	76	76.9	76	76.9	77	All earmarks disclosed in account	
Energy-Water	Corps of Engineers	Investigations	257	111.6	191	66.4	56	Reduction is close to, but not all of, the Member-only earmarked amount	
Energy-Water	Corps of Engineers	Mississippi River-- Construction	16	164.1	11	53.8	80	Reduction may include some Presidential earmarks in this account, and/or earmarks	

Earmarks in FY2010 regular appropriations

**Reductions in funding in FY2011 short-term CRs:
P.L. 112-4 (not shaded) and H. Res. 48 (shaded)**

Bill	Department/Agency	Account ^a	All earmarks		Subset of Member-only earmarks		Comments
			Number	\$ million	Number	\$ million	
Energy-Water	Corps of Engineers	Operations and Maintenance	841	2,278.1	87	45.8	in Miss. River—Investigations or Miss. River—Operations and Maintenance accounts
Energy-Water	Bureau of Reclamation	Water and Related Resources	171	645.9	34	41.5	Reduction is close to, but not all of, the Member-only earmarked amount
Energy-Water	Dept. of Energy	Fossil Energy R&D	20	36.9	20	36.9	Reduction is close to, but not all of, the Member-only earmarked amount
Energy-Water	Dept. of Energy	Elec. Delivery & Reliab.	19	13.1	19	13.1	All earmarks disclosed in account
Energy-Water	Dept. of Energy	NINSA- Administrator	3	13.0	3	13.0	All earmarks disclosed in account
Energy-Water	Corps of Engineers	Investigations--FPMS	13	4.1	13	4.1	All earmarks disclosed in account
Energy-Water	Dept. of Energy	Defense Env. Cleanup	1	4.0	1	4.0	All earmarks disclosed in account
Energy-Water	Corps of Engineers	Investigations--PAS	13	3.2	12	3.1	All earmarks disclosed in account
Energy-Water	Dept. of Energy	Weapons Activities	1	3.0	1	3.0	All earmarks disclosed in account
Energy-Water	Corps of Engineers	Investigations--R&D	3	23.2	2	2.7	All earmarks disclosed in account
Energy-Water	Dept. of Energy	Nuclear Energy	2	2.5	2	2.5	All earmarks disclosed in account
Energy-Water	Dept. of Energy	Defense--Health	2	2.0	2	2.0	All earmarks disclosed in account
Energy-Water	Dept. of Energy	Defense--Legacy	1	1.0	1	1.0	All earmarks disclosed in account
Energy-Water	Corps of Engineers	Miss. River--Investig.	7	3.2	3	0.8	All earmarks disclosed in account
Energy-Water	Dept. of Energy	Nuclear Nonprolif.	1	0.3	1	0.3	All earmarks disclosed in account
Energy-Water	Corps of Engineers	Section 206	79	0.1	58	0.1	All earmarks disclosed in account
Energy-Water	Corps of Engineers	Section 107	16	0.1	13	0.1	All earmarks disclosed in account
Energy-Water	Bureau of Reclamation	General Provisions	7	0.0	7	0.0	All earmarks disclosed in account
Energy-Water	Bureau of Reclamation	Cal. Bay-Delta Restor.	1	40.0	0	0.0	All earmarks disclosed in account
Energy-Water	Corps of Engineers	Section 205	44	0.0	29	0.0	All earmarks disclosed in account

Earmarks in FY2010 regular appropriations

**Reductions in funding in FY2011 short-term CRs:
P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)**

Bill	Department/Agency	Account ^a	All earmarks		Subset of Member-only earmarks		Reductions in funding in FY2011 short-term CRs: P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)	Comments
			Number	\$ million	Number	\$ million		
Energy-Water	Corps of Engineers	Miss. River—Ops.	39	171.6	0	0.0		
Energy-Water	Corps of Engineers	Section 1135	30	0.0	17	0.0		
Energy-Water	Corps of Engineers	General Provisions	18	0.0	18	0.0		
Energy-Water	Corps of Engineers	Section 204	13	0.0	2	0.0		
Energy-Water	Corps of Engineers	Section 103	9	0.0	6	0.0		
Energy-Water	Corps of Engineers	Section 111	9	0.0	1	0.0		
Energy-Water	Dept. of Energy	General Provisions	1	0.0	1	0.0		
Energy-Water Total			2,293	5,727.5	1,116	1,028.0	996	In P.L. 112-4
Financial Services	SBA	SBA	261	59.0	261	59.0	59	All earmarks disclosed in account
Financial Services	Treasury	Treasury	1	3.2	1	3.2	3	All earmarks disclosed in account
Financial Services	DC	DC	8	1.9	8	1.9	2	All earmarks disclosed in account
Financial Services	GSA	GSA	18	1,024.8	1	1.0	1,025	All earmarks disclosed in account
Financial Services	EOP / ONDCP	EOP / ONDCP	2	2.3	0	0.0	2	All earmarks disclosed in account
Financial Services	NARA	NARA	1	17.5	0	0.0	16	All earmarks disclosed in account (90%\$)
Financial Services Total			291	1,108.6	271	65.0	1,107	In H.J. Res. 48
Homeland Security	FEMA	State and Local	96	216.6	91	102.6	103	Reduction reflects Member-only earmarks
Homeland Security	CBP	Const. & Facilities Mgt.	2	43.2	2	43.2	43	All earmarks disclosed in account
Homeland Security	S&T	R&D, Acquisitions	10	60.4	7	41.4	41	Reduction reflects Member-only earmarks
Homeland Security	FEMA	Predisaster Mitigation	58	24.6	58	24.6	25	All earmarks disclosed in account
Homeland Security	NPPD	Infrastr. & Info Security	10	35.6	9	19.6	20	Reduction reflects Member-only earmarks
Homeland Security	Coast Guard	Acquisition & Const.	3	23.1	2	17.1	17	Reduction reflects Member-only earmarks
Homeland Security	OHA	Office of Health Affairs	1	5.0	1	5.0	5	All earmarks disclosed in account
Homeland Security	Coast Guard	Alteration of Bridges	1	4.0	1	4.0	4	All earmarks disclosed in account

Earmarks in FY2010 regular appropriations

**Reductions in funding in FY2011 short-term CRs:
P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)**

**Subset of Member-
only earmarks**

All earmarks

Bill	Department/Agency	Account ^a	Number	\$ million	Number	\$ million	Number	\$ million	\$ million	Comments
Homeland Security	CG	Operating Expenses	2	4.7	1	3.6	4			Reduction reflects Member-only earmarks
Homeland Security	TSA	Aviation Security	1	1.3	1	1.3	1			All earmarks disclosed in account
Homeland Security	DHS	Under Sec. for Mgt.	1	1.0	1	1.0	1			All earmarks disclosed in account
Homeland Security	CBP	Salaries & Expenses	1	0.8	1	0.8	1			All earmarks disclosed in account
Homeland Security	General Provision	General Provision	6	0.0	6	0.0				
Homeland Security Total			192	420.3	181	264.2	265		In P.L. 112-4	
Interior-Environment	EPA	Water & waste grants	333	156.8	333	156.8				All earmarks disclosed in account
Interior-Environment	National Park Service	Construction	45	135.1	28	22.9				All earmarks disclosed in account
Interior-Environment	EPA	Programs & Mgt.	7	32.0	5	21.0				Member-only earmarks, plus \$5 million
Interior-Environment	US Forest Service	Land Acquisition	36	51.0	15	18.4				Member-only earmarks, plus \$12 million
Interior-Environment	National Park Service	Land Acquisition	31	59.8	14	17.4				All earmarks disclosed in account
Interior-Environment	Fish and Wildlife Svc.	Land Acquisition	56	62.8	13	13.0				Member-only earmarks, plus \$9 million
Interior-Environment	EPA	STAG--Other	3	25.5	2	12.5				Member-only earmarks, plus \$3 million
Interior-Environment	Fish and Wildlife Svc.	Resource Management	16	12.1	16	12.1				All earmarks disclosed in account
Interior-Environment	Fish and Wildlife Svc.	Construction	16	20.4	7	10.3				Reduction reflects Member-only earmarks
Interior-Environment	National Park Service	Save Amer. Treasures	52	10.2	52	10.2				All earmarks disclosed in account
Interior-Environment	EPA	Other	1	8.0	1	8.0				All earmarks disclosed in account
Interior-Environment	U.S. Geological Survey	Surveys, Investig. Res.	14	6.9	14	6.9				All earmarks disclosed in account
Interior-Environment	US Forest Service	Capital Improvement	60	60.2	7	6.3				Reduction reflects Member-only earmarks
Interior-Environment	National Park Service	Statutory/contract Aid	9	5.9	9	5.9				All earmarks disclosed in account
Interior-Environment	EPA	Science & Technology	4	5.7	4	5.7				All earmarks disclosed in account
Interior-Environment	US Forest Service	State, Private Forest.	9	7.4	8	5.5				Reduction reflects Member-only earmarks
Interior-Environment	Bureau of Land Mgt.	Construction	13	8.2	1	2.0				Reduction reflects Member-only earmarks

Earmarks in FY2010 regular appropriations

**Reductions in funding in FY2011 short-term CRs:
P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)**

**Subset of Member-
only earmarks**

All earmarks

Bill	Department/Agency	Account^a	Number	\$ million	Number	\$ million	Number	\$ million	\$ million	Comments
Interior-Environment	Bureau of Land Mgt.	Land Acquisition	13	24.7	2	2.0	3	Member-only earmarks; plus \$1 million		
Interior-Environment	Bureau of Indian Affairs	Indian Programs	4	1.5	4	1.5	1	All earmarks disclosed in account		
Interior-Environment	Insular Affairs	Assist. to Territories	1	0.9	1	0.9	1	All earmarks disclosed in account		
Interior-Environment	Minerals Mgt. Svc.	Royalty, Offshore Min.	1	0.9	1	0.9	1	All earmarks disclosed in account		
Interior-Environment	Bureau of Land Mgt.	Mgt Lands & Resource	2	0.6	2	0.6	1	All earmarks disclosed in account		
Interior-Environment	EPA	Buildings and Facilities	1	0.5	1	0.5	1	All earmarks disclosed in account		
Interior-Environment	US Forest Service	Wildland Fire Mgt	4	10.4	2	0.4	6	Member-only earmarks; plus 1 of 2 Pres.		
Interior-Environment	US Forest Service	Nat. Forest System	1	2.5	0	0.0	1	Part of the 1 earmark in account		
Interior-Environment	US Forest Service	Research	1	0.8	0	0.0	0.4	Half of the 1 earmark's amount in account		
Interior-Environment Total			733	710.4	542	341.4	378	In H.J. Res. 48		
Labor-HHS-Education	HHS	Health Facilities	767	396.5	766	382.5	397	All earmarks disclosed in account		
Labor-HHS-Education	Education	Higher Education	268	128.73	264	101.507	129	All earmarks disclosed in account		
Labor-HHS-Education	Education	Elemen. & Secondary	283	88.8	283	88.8				
Labor-HHS-Education	Education	Innovation, Improve.	10	139.8	7	80.4	229	All earmarks, but only part of reduction		
Labor-HHS-Education	Labor	Employ. & Training	145	48.9	145	48.9	49	All earmarks disclosed in account		
Labor-HHS-Education	Labor	Dept. Management	1	40.0	1	40.0	40	All earmarks disclosed in account		
Labor-HHS-Education	Education	Safe Schools	2	26.6	2	26.6	32	All earmarks, but only part of reduction		
Labor-HHS-Education	HHS	CDC	75	20.6	75	20.6	21	All earmarks disclosed in account		
Labor-HHS-Education	HHS	Children and Families	77	20.8	77	20.8	21	All earmarks disclosed in account		
Labor-HHS-Education	Museums & Libraries	Museums & Libraries	57	16.4	57	16.4	16	All earmarks disclosed in account		
Labor-HHS-Education	Education	Special Education	2	14.0	2	14.0	22	All earmarks, but only part of reduction		
Labor-HHS-Education	Education	School Improvement	5	74.6	3	7.0	5	1 of 3 Member-only earmarks		
Labor-HHS-Education	HHS	Substance Abuse	46	14.5	46	14.5	15	All earmarks disclosed in account		

Earmarks in FY2010 regular appropriations

Reductions in funding in FY2011 short-term CRs: P.L. 112-4 (not shaded) and H.R. Res. 48 (shaded)

Subset of Member-only earmarks

All earmarks

Bill	Department/Agency	Account ^a	Number	\$ million	Number	\$ million	Number	\$ million	Comments
Labor-HHS-Education	HHS	Admin. on Aging	22	6.0	22	6.0	6	6.0	All earmarks disclosed in account
Labor-HHS-Education	Education	Rehabilitation Services	19	5.1	19	5.1	5	5.1	All earmarks disclosed in account
Labor-HHS-Education	HHS	Medicare and Medicaid	9	3.1	9	3.1	3	3.1	All earmarks disclosed in account
Labor-HHS-Education	HHS	Research & Demo.	4	1.7	4	1.7	2	1.7	All earmarks disclosed in account
Labor-HHS-Education	Labor	Mine Safety and Health	1	1.5	1	1.5	1	1.5	All earmarks disclosed in account
Labor-HHS-Education	Education	Special Olympics	1	8.1	0	0.0			
Labor-HHS-Education	HHS	ACF	1	1.0	0	0.0	1	1.0	All earmarks disclosed in account
Labor-HHS-Education Total			1,795	1,056.6	1,783	879.3	994	994	In P.L. 112-4

Legislative Branch	Library of Congress	Salaries & Expenses	1	0.2	1	0.2	0.2	0.2	All earmarks disclosed in account
Legislative Branch Total			1	0.2	1	0.2	0.2	0.2	In P.L. 112-4

Military Construct.-VA	Defense	Air Force	134	1,737.4	47	347.3			
Military Construct.-VA	Defense	Air NG	40	301.3	31	192.1			
Military Construct.-VA	Defense	Navy	134	3,566.6	23	190.3			
Military Construct.-VA	Defense	Army	234	4,140.1	28	151.2			
Military Construct.-VA	Defense	Army NG	62	514.6	41	122.4			
Military Construct.-VA	Defense	Air Reserve	7	52.6	3	27.9			
Military Construct.-VA	Defense	Defense-Wide	79	2,597.1	4	26.8			
Military Construct.-VA	Defense	Army Reserve	24	375.3	3	26.3			
Military Construct.-VA	Defense	ANG	1	9.7	1	9.7			
Military Construct.-VA	Defense	Navy Reserve	7	67.9	1	6.2			
Military Construct.-VA	Defense	FH Army	4	50.0	0	0.0			
Military Construct.-VA	Defense	Chem. Demil.	2	151.5	0	0.0			
Military Construct.-VA	Defense	FH Defense-Wide	1	2.9	0	0.0			

Earmarks in FY2010 regular appropriations

Reductions in funding in FY2011 short-term CRs:
P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)

Bill	Department/Agency	Account ^a	All earmarks		Subset of Member-only earmarks		Reductions in funding in FY2011 short-term CRs: P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)		Comments
			Number	\$ million	Number	\$ million	Number	\$ million	
Military Construct.-VA	Defense	FH Navy	1	4.4	0	0.0			
Military Construct.-VA	Defense	Navy FH	1	20.7	0	0.0			
Military Construct.-VA	Veterans Affairs	Major Construction	14	933.0	0	0.0			
Military Construction-VA Total			745	14,525.0	182	1,100.1			
Transportation-HUD	Fed. Highway Admin.	Surface Transportation	353	292.9	353	292.9	293	All earmarks disclosed in account	
Transportation-HUD	Fed. Transit Admin.	Buses & Bus Facilities	227	197.9	227	197.9			
Transportation-HUD	HUD	Econ. Dev. Initiatives	404	173.1	404	173.1	173	All earmarks disclosed in account	
Transportation-HUD	Fed. Transit Admin.	Capital Invest. Grants	74	1,825.0	36	135.9			
Transportation-HUD	Fed. Highway Admin.	Interstate Maintenance	73	87.5	73	87.5			
Transportation-HUD	Fed. Highway Admin.	Public Lands Highways	57	83.0	57	83.0			
Transportation-HUD	Fed. Aviation Admin.	Airport Improvement	75	64.5	75	64.5			
Transportation-HUD	Fed. Highway Admin.	Trans. & System Pres.	106	60.7	106	60.7			
Transportation-HUD	Fed. Railroad Admin.	Rail Line Relocation	27	24.5	27	24.5	25	All earmarks disclosed in account	
Transportation-HUD	HUD	Neighborhood Init.	37	22.1	37	22.1	22	All earmarks disclosed in account	
Transportation-HUD	Fed. Transit Admin.	Alternatives Analysis	22	15.9	22	15.9			
Transportation-HUD	Fed. Highway Admin.	Delta Regional Trans.	15	12.7	15	12.7			
Transportation-HUD	Fed. Aviation Admin.	Facilities & Equipment	11	8.7	11	8.7			
Transportation-HUD	Fed. Highway Admin.	Ferry Boats, Terminals	9	7.3	9	7.3			
Transportation-HUD	DOT Secretary	R&D	11	5.9	11	5.9			
Transportation-HUD	Fed. Railroad Admin.	High Speed Rail Cross.	7	4.5	7	4.5			
Transportation-HUD	Fed. Aviation Admin.	Research	4	3.5	4	3.5			
Transportation-HUD	Fed. Aviation Admin.	Air Traffic Facilities	23	170.6	2	3.0			
Transportation-HUD	Fed. Aviation Admin.	Operations	2	2.9	2	2.9			

Earmarks in FY2010 regular appropriations

Bill	Department/Agency	Account ^a	All earmarks		Subset of Member-only earmarks		Reductions in funding in FY2011 short-term CRs: P.L. 112-4 (not shaded) and H.J. Res. 48 (shaded)		Comments
			Number	\$ million	Number	\$ million	Number	\$ million	
Transportation-HUD	Fed. Railroad Admin.	R&D	4	2.5	4	2.5			
Transportation-HUD	Fed. Transit Admin.	Research	34	1.5	34	1.5			
Transportation-HUD	Fed. Aviation Admin.	Facilities & Equipment	1	4.0	0	0.0			
Transportation-HUD Total			1,576	3,071.1	1,516	1,210.4	513	In P.L. 112-4	
Subtotal, P.L. 112-4							2,769	From 49 accounts in 5 bills	
Subtotal, H.J. Res. 48							2,566	From 51 accounts in 4 bills	
Grand Total			11,320	31,953.6	9,281	10,151.3	5,335	From 100 accounts in 9 bills	

Source: CRS. Compiled from (1) House Appropriations Committee press releases, "Continuing Resolution Unveiled Today Will Continue Government Operations, Cut Spending," Feb. 25, 2011, (2) "Appropriations Committee Introduces Three Week Continuing Resolution - Bill will Prevent Government Shutdown, Cut \$6 Billion in Spending," March 11, 2011; and (3) FY2010 appropriations statements of "Disclosure of Earmarks and Congressionally Directed Spending Items" for P.L. 111-68, P.L. 111-80, P.L. 111-83, P.L. 111-85, P.L. 111-88, P.L. 111-117, and P.L. 111-118.

Notes: Accounts are grouped by appropriations bill (alphabetically), and sorted within bill by the dollar value of Member-only earmarks. Reductions listed are rounded to the nearest million (as in the committee press releases), with exceptions for amounts that are less than \$0.5 million. General language in the CR states that no earmarks shall have any legal effect. Thus, regardless of the presence or absence of reductions to accounts, agencies are not legally required to continue to fund earmarks.

Key to some acronyms: Defense: A=Army, N=Navy, AF=Air Force, MC=Marine Corps, NG=National Guard, DW=department wide, RDTE=research development test and evaluation; Financial Services: NARA=Archives, ONDCP=Office of National Drug Control Policy, GSA=General Services Administration; DC=District of Columbia.

- a. Account or, depending on the appropriations subcommittee, the smallest level of aggregation in the disclosure lists (above the project level). This may identify programs within a larger appropriations account, or an agency in its entirety.